14th Capacity Building Programme for Officers of Electricity Regulatory Commissions

Regulatory Approach to Tariff Setting in the Power Sector – Power Procurement and Renewable Energy

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Indian Institute of Technology Kanpur

Sharing of Inter-State Transmission Charges and Losses) Regulations, 2020

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Transmission Planning

Background

Development of transmission system in the country was traditionally the responsibility of the erstwhile State Electricity Boards (SEBs).

The country's transmission networks were organised into five regional grids – North, West, South, East and NE.

Grid developed as the Associated Transmission Systems (ATS) for various generation projects. Initially, CGS like NTPC, NHPC etc. too took up the construction of ATS.

Power Grid Corporation of India (PGCIL) was created (originally NPTC) in 1988 with the objective of creating strong regional grids and subsequently a national grid.

PGCIL was entrusted with the task of building inter-state and inter-regional transmission systems.

Various Central GENCO transmission assets were transferred to PGCIL.

Role of transmission system planning for harmonious development was carried out by the Power System wing of the Central Electricity Authority (CEA).

Planning Framework (Post Electricity Act 2003)

National Electricity Policy (NEP) provides "the CEA shall prepare **short term** and **perspective plan**"

- Perspective Plan- 15yrs., 3 plan periods
- Short Term- 5yrs., 1 plan period

Transmission mandated as a licensed business.

- 2 statutory entities created & assigned roles of transmission system planning & development
  - Central Transmission Utility (CTU) & State Transmission Utility (STU).
    - CTU responsiblke for inter-state systems
    - STU responsible for intra-state systems
  - To start with, PGCIL has been designated as the CTU
  - The transmission wing of the erstwhile SEBs designated the STUs.
- CTU and STU also deemed licensees- build own, operate and maintain transmission systems

CTU to issue Network Plans and update plans periodically (not later than annually)

- To contain details like identified new lines and substations, system strengthening projects, broad design specs, probable line lengths and substation locations etc.

New transmission planned based on

- Requests by new generators/ application for transmission access
- Identified pockets of congestions based on feedback by RLDC/ SLDC
- Demands by States to meet their load growth

CTU identifies required Transmission based on Load Flow Studies

System discussed and agreed in Regional Standing Committee Meetings

- Assembly of Members of RPC

Differences on cost sharing have at times delayed/ held up trans. development

Planning

Generation delicensed with EA2003, private generators were encouraged

Evacuation ensured under Open Access Regulations 2004

Connectivity, Long term Access, Medium term Open Access Regulations 2009, effective from 1.1.2010

Evolution of the Grid….

Five Regional Grids
Five Frequencies
Pre – October 1991

Birpara-Salakati 220 kV D/C Line

October 1991
East and Northeast
synchronized

400 kV Rourkela-Raipur D/C

March 2003
West synchronized
With East & Northeast

400 kV Muzaffarpur-Gorakhpur D/C Line

August 2006
North synchronized
With Central Grid

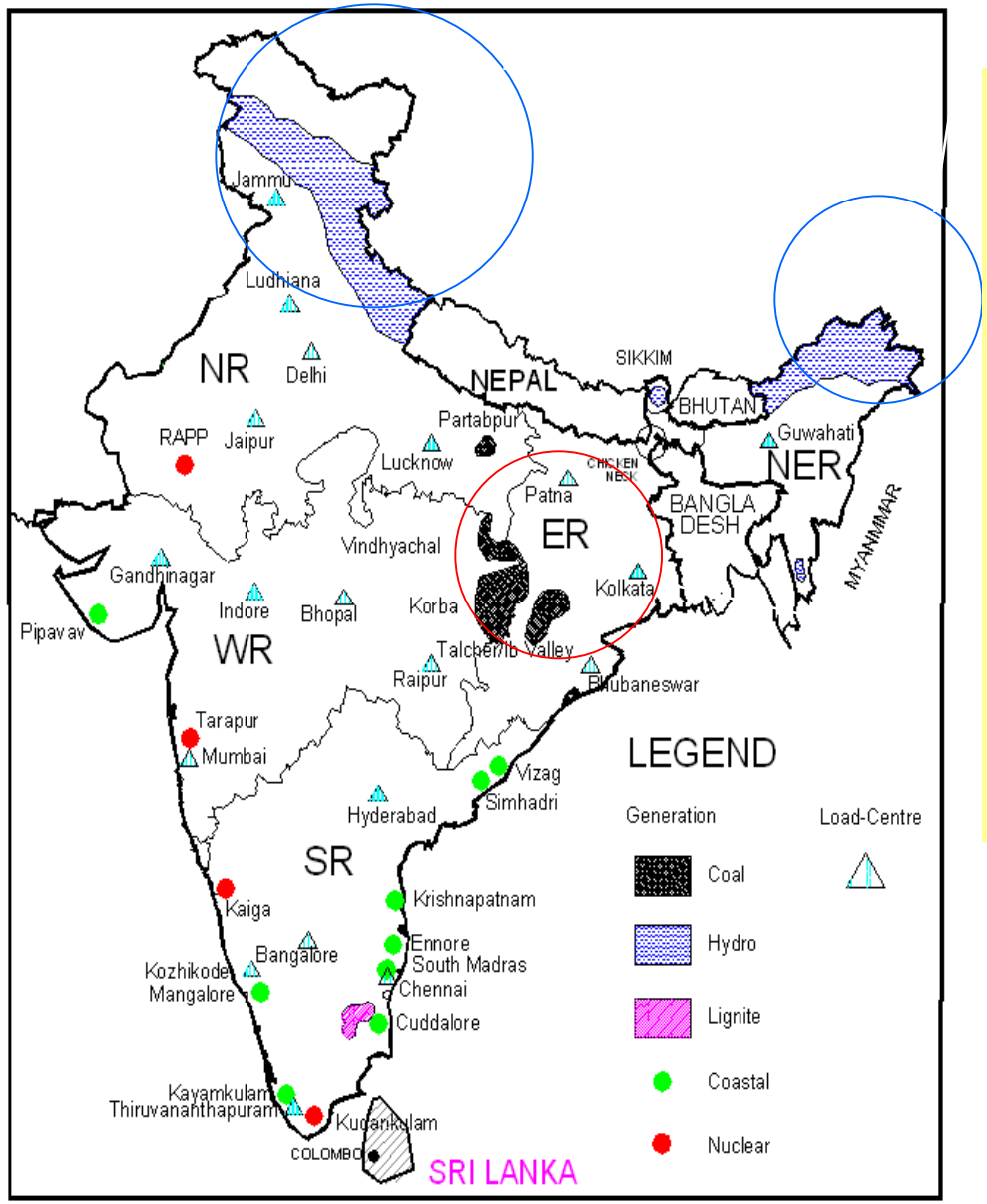
Five Regional Grids
Two Frequencies
Post August 2006

765 kV Raichur-Solapur

December, 2013
All India Sysnchronized Grid

One Frequency
Post 2013

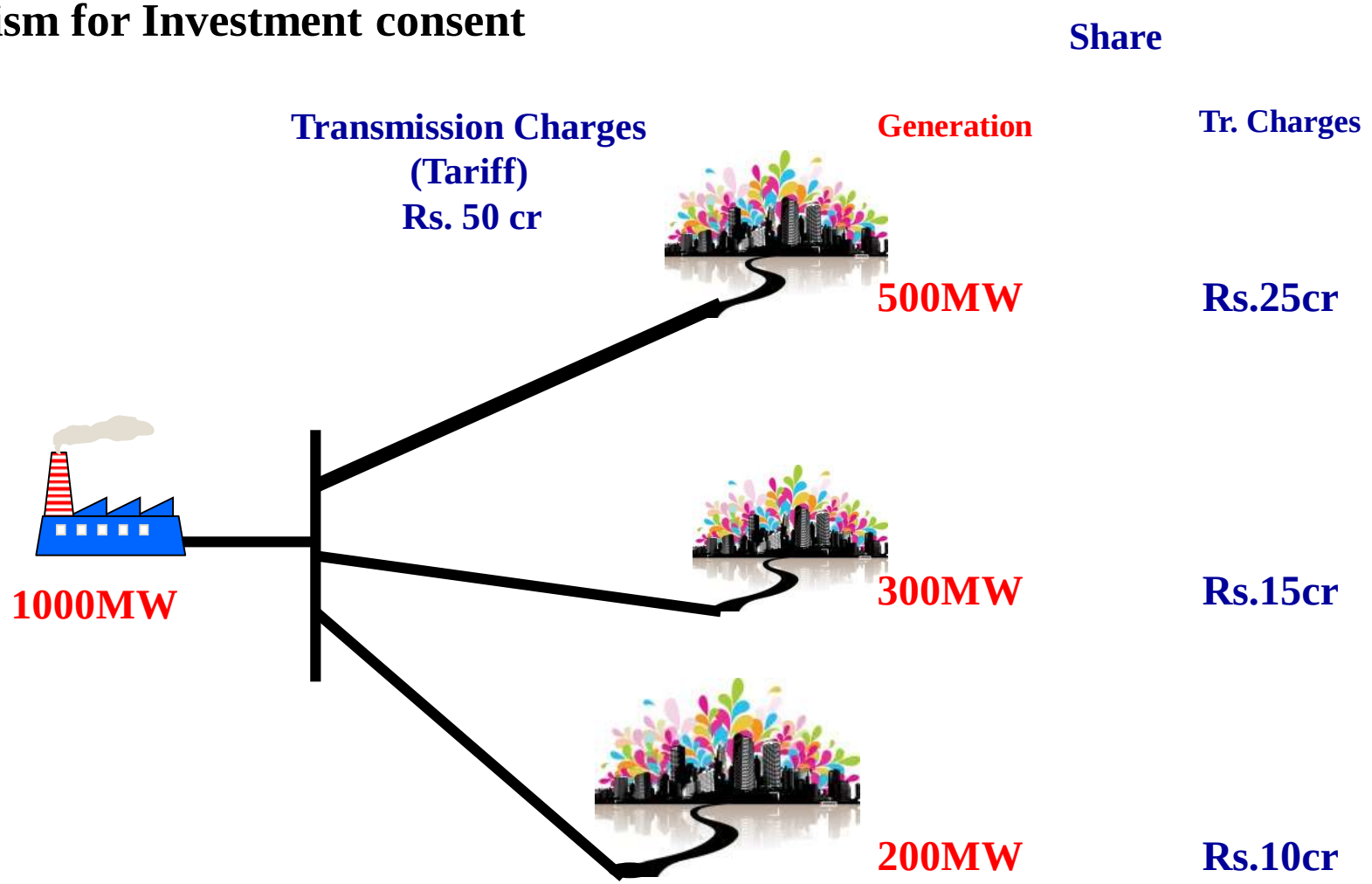
Energy Resource Map



- **Hydro potential in NER and upper part of NR**
- **Coal reserves mainly in ER/ WR**
- **For optimal utilisation of resources – strong National Grid**

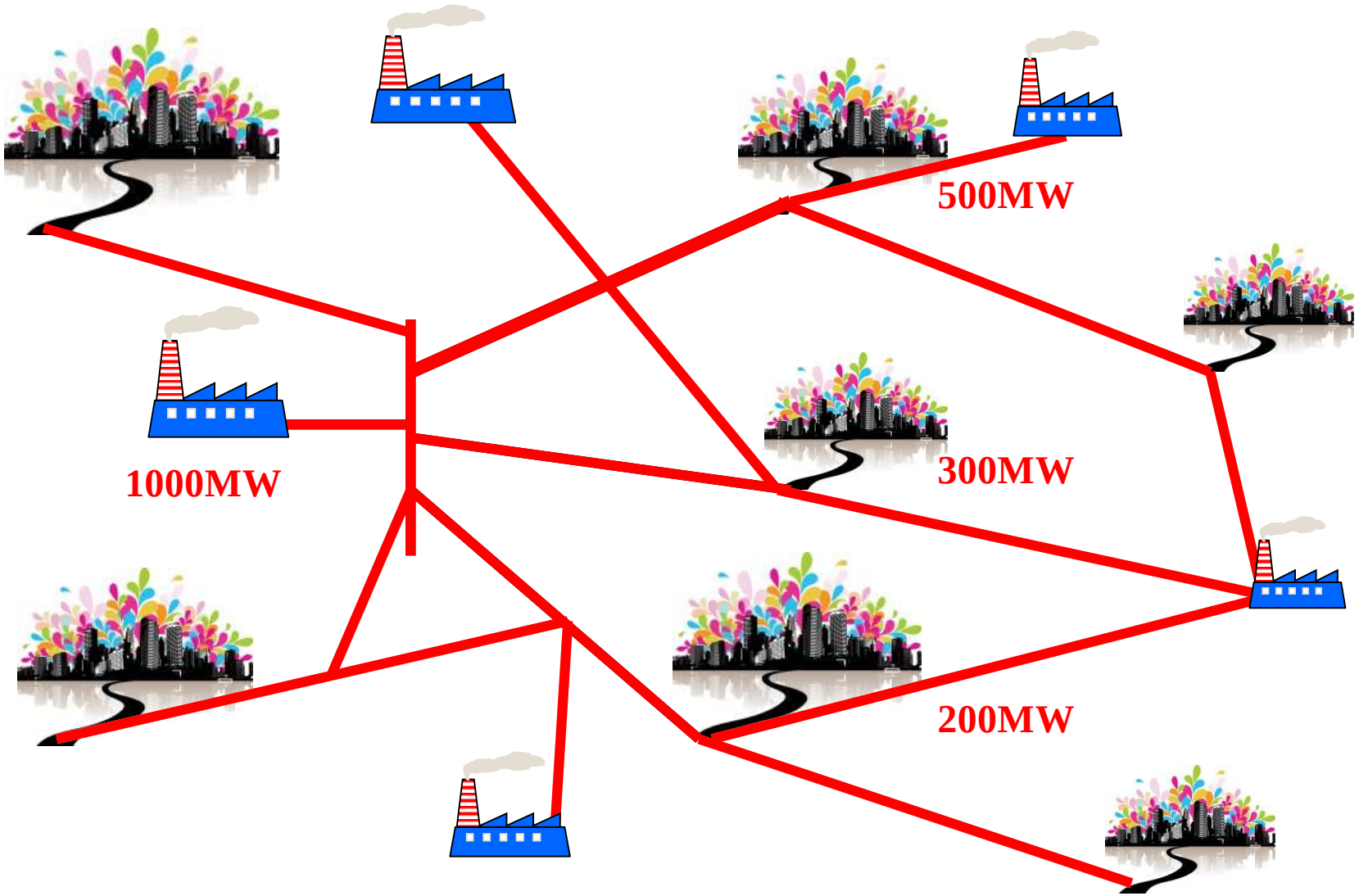
Transmission Pricing

Mechanism for Investment consent



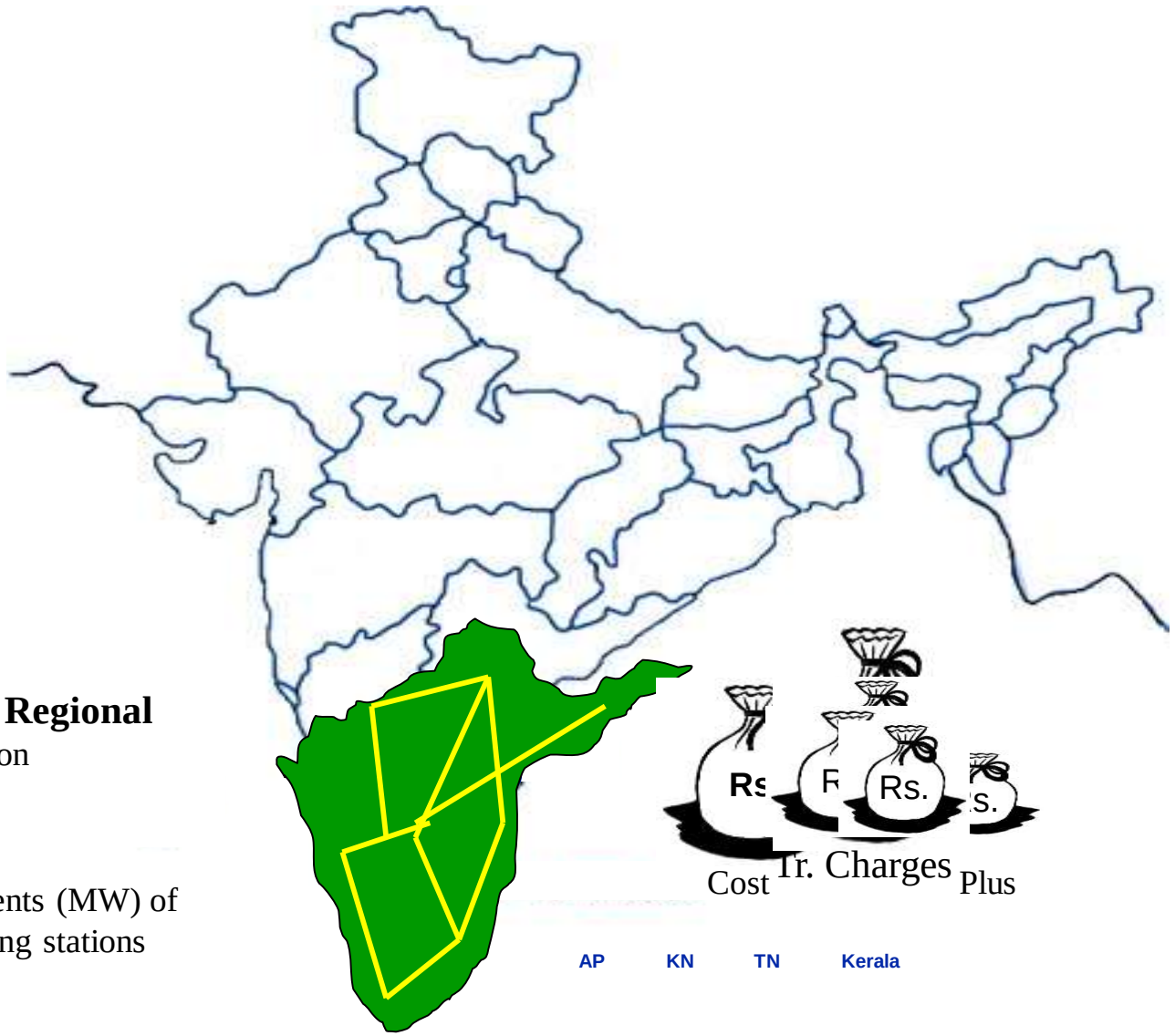
- Sharing of Tr, Charges based on Contracts
- Beneficiaries of Generation are **SYNONYMOUS** with Users of Tr. System
- Since Beneficiaries are identifiable their consent is obtainable

Mechanism for Investment consent... *in reality*



- Benefits of Tr. Systems are shared by all the stakeholders

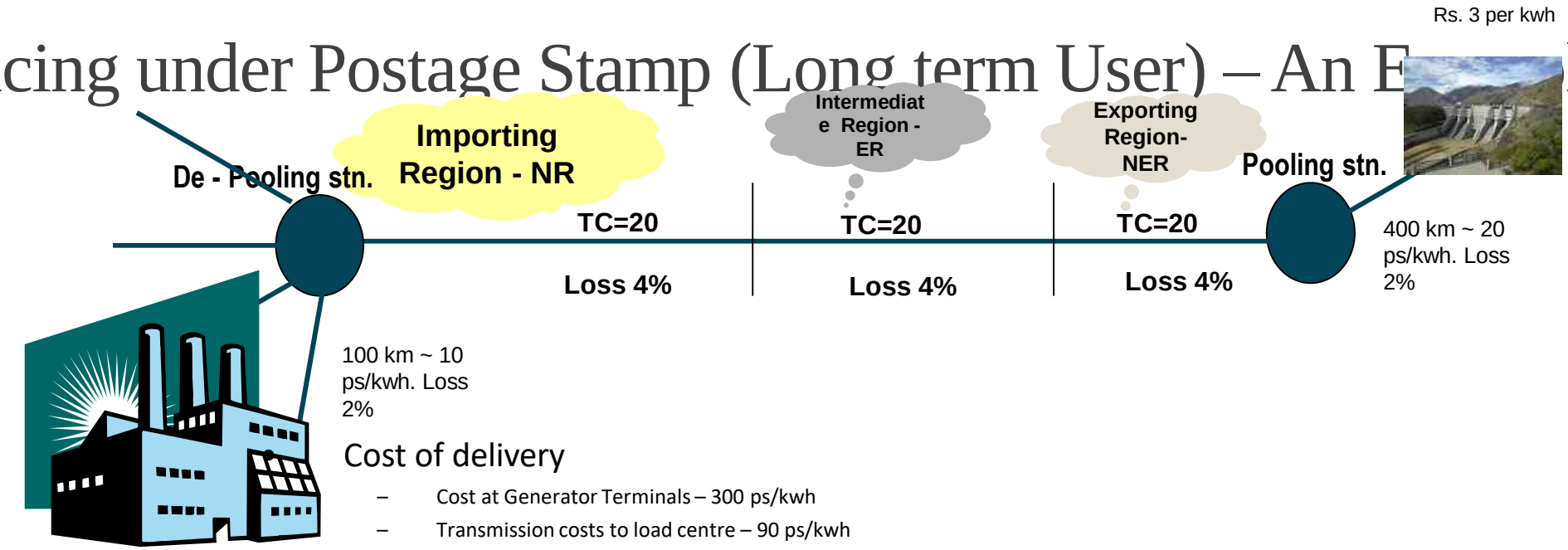
Old mechanism for sharing Tr. charges



Predominantly Regional
Eg. Southern Region

Allocation
Based on entitlements (MW) of inter-state generating stations

Pricing under Postage Stamp (Long term User) – An Example



Cost of delivery

- Cost at Generator Terminals – 300 ps/kwh
- Transmission costs to load centre – 90 ps/kwh
- Cost of losses – 74.28 ps/kwh
- Final costs – 464.28 ps/kwh

- Much of the cost levels are genuine. There could even be element of cross-subsidisation of new transmission costs by existing beneficiaries
- If new line costs are loaded on to first user(s), then the cost of delivery can be prohibitive
- There could be a tendency of over-estimation of losses
- **Hence the need to ensure a *fairer* allocation**

Evolution of Transmission Pricing

Stage I

- Cost of Transmission clubbed with Generation Tariff
- Implicit

Stage II

- Apportioned on the basis of energy drawn
- (Usage Based)

Stage III

- Apportioned on the basis of MW entitlements
- (Access Based)

Stage IV

- Hybrid Methodology

Upto 1991 → 1992-2002 → 2002-2011 → 2011 onwards

Reference:राष्ट्रीय भार प्रेषण केंद्र

… the need for revisiting the Transmission pricing

- **National Electricity Policy mandates development of a strong National Grid.**
  require transmission prices to be *distance and direction sensitive*, *independent of BPTA* and *reflect the utilization of the network* by each network user

- **Tariff Policy further requires that such pricing mechanism be implemented by Apr-06.**

- Evolution of open access and competitive power markets
  Bilateral transactions, Px

- Pricing inefficiency in the emerging circumstances – the problem of pancaking

- Changing nature of use of the transmission system by various users- Merchant generators

Individual Transmission Licensee raise the bill and maintain payment Security Mechanism.

Principles of sharing ISTS charges and losses-2010 Regulations

Factors to be calculated

- Point of connection charges – in terms of
  - RS./MW/month for LT/MT access
  - paise/kwh for STOA
- Loss allocations factors
- Load flow based methods to be used for calculating above factors

PoC charges Methodology-Hybrid method & Uniform Charge Sharing Mechanism

- Hybrid Methodology: Cost Allocation through marginal usage; Slack bus identification through Average Participation Method.
- Uniform Charge Sharing Method: Present Methodology of Regional Postage Stamp Method
- For 1st 2 years- 50% charges will be recovered through Hybrid method & 50% through Uniform charge sharing method.
- After 2 years weightage to be reviewed

Data to be provided by DIC to IA by end of Nov, each year. Else Commission may authorize IA to obtain such information from alternative sources.- as per Procedure issued by NLDC

The Yearly Transmission Charge of the ISTS Licensees shall be fully and exactly recovered. There shall be periodic truing up of YTC as per actual billing.

Main components of ISTS charges-2010 Regulations

Usage based component- Hybrid method-90% of AC system

Reliability Charges- 10% of ISTS charges

HVDC charges- Billed on regions for which they were constructed- in proportion to Long term Access+ Medium term open access

Need for change

Transmission system for renewables- waiver based

Usage based component

Reliability component – quantification

HVDC – for system control

Short term open Access charges

Background

Existing Sharing Regulations- notified on 15.6.2010, effective from 1.7.2011, 6 amendments till date.

Review of framework-Taskforce under Member CERC, Sh A.S. Bakshi- Report dated March 2019.

Proposed Draft Regulations- Committee under Member CERC, Sh.I.S. Jha- Report dated August 2019

Draft Regulations – 31.10.2019, comments till 31.12.2019.

Final Regulations- 4.5.2020, w.e.f 1.11.2020

Monthly Transmission Charges

National Component (NC)	Regional Component (RC)	Transformers Component (TC)	AC System Component (ACC)

National Component-HVDC (NC-HVDC)	National Component-Renewable Energy (NC-RE)	HVDC (RC-HVDC)	STATCOM,SVC, Bus Reactors	State where located	Usage Based Component (AC-UBC)	Balance Component (AC-BC)

National Component-Renewable Energy (NC-RE)

- Transmission system built for renewables which are covered under waiver of transmission charges to be separately billed as "National Component" in the ratio of LTA+MTOA of all DICs across the Country.

- Linewise YTC for such transmission system shall be taken at "zero cost"
  - no cost implication shall be there under usage component for such system.

National Component-HVDC (NC-HVDC)

- 30% transmission charges for HVDC bipole

- HVDC systems such as back to back are used for control function by system operator

- Biswanath Chariali-Agra HVDC system entire Yearly Transmission Charges and for Adani Mundra –Mohindergarh HVDC System, portion of Yearly Transmission Charges.

- To be shared by DICs of all India in the ratio of LTA+MTOA

Regional Component

- HVDC (RC-HVDC)- 70% of transmission charges of bipole HVDC Transmission System- to be shared by drawing DICs of receiving region & injecting DICs for LTA to target.
    - Example

- Static Compensator (STATCOM), Static VAR Compensator (SVC), Bus Reactors, and any other transmission element(s) identified by Central Transmission Utility being critical for providing stability, reliability and resilience in the grid - to be shared by DICs in the region in which these devices are located in the ratio of LTA+MTOA.
    - Drawing DICs
    - Injecting DICs- untied capacity

Transformers Component (TC)

- The transformers are planned as ISTS to cater to the drawal requirement of the State by the CTU. CTU to provide list of such transformers.
  - where the actual tariff for such transformer is not available, CTU shall provide indicative cost in such cases for billing. This cost shall be excluded from Monthly transmission charges to determine AC component transmission charges.

- If 220kV substation feeders are connected to neighbouring state such that drawal transformer is actually catering to drawl requirement of state other than the state in which transformer is located, proportionate transmission charges shall be levied to such state.

AC System Component (ACC)

- Includes AC transmission lines, AC substation, line and bus reactor and Inter-connecting transformers (excluding the drawl transformers which have been proposed to be shared by the State, SVCs, STATCOMs and such other devices which have been proposed to be shared by region in which they are located).

- Following parts:

(i) Usage Based Component (AC-UBC); and

(ii) Balance Component (AC-BC).

Usage Based Component

- Actual data –
  - injection / drawl for the month.
  - Lines in use

- "Peak block" for the month shall be considered as the block in which sum of ISTS drawl for all States is maximum to determine utilisation component of AC transmission charges. While identifying peak block, the injection into ISTS by a State shall be ignored .

Base Case file to be prepared by Implementing Agency for the Peak Block of the month comprising of the following:

- Basic Network, which shall be the network file for the power system for the peak block of the month; and.
- Actual generation and demand, in MW, at each node of the Basic Network for the Peak Block.

Apportionment of Monthly Transmission charges on per circuit kilometer basis for each voltage level and conductor configuration

Usage Based Component-Example for SIL

- Surge Impedance loading of standard transmission line at a nominal voltage to determine utilization percentage of a line .

  - A transmission line with SIL of 500 MW is carrying 300 MW in the Base case for Peak Block.
  - The transmission charges as per linewise transmission charges for such line is suppose Rs 100 Crore.
  - Then the transmission charges to be considered under AC-UBC for such a line shall be (300/500)*100= Rs. 60 Crore.
  - The balance Rs. 40 Crore shall be considered under AC-BC component

- Percentage usage of each transmission line to be multiplied by line-wise Monthly Transmission Charges to obtain modified line-wise transmission charges.

- Transmission charges at each node shall be calculated as per Hybrid Methodology, using modified line-wise transmission charges obtained as per clause (6) of this Regulation.

Usage Based Component-Aggregation

•Charges allocated to each node shall be aggregated for a State for nodes within the State

•Any other entity within the State with Long term Access or Medium Term Open Access to ISTS shall also be allocated charges under AC-UBC at their node.

•Such entity shall pay charges as allocated to its node and shall not be clubbed with other nodes. Charges for other components such as AC-BC, NC, RC are proposed to be allocated on LTA+MTOA and hence shall be determined directly for such entity

Balance Component-AC-BC

The transmission charges under AC system component after allocating the charges under ”Usage based” component – AC-UBC shall be shared as balance component –AC-BC in the ratio of Contracted capacity of LTA and MTOA .

Sharing of transmission losses

•All India Average Transmission losses for ISTS shall be calculated by Implementing Agency for each week, from Monday to Sunday, as follows:

{(Sum of injection into the ISTS at regional nodes for the week) minus (Sum of drawal from the ISTS at regional nodes for the week)}/ Sum of injection into the ISTS at regional nodes for the week X 100 %

•Drawal Schedule of DICs shall be worked out as per provisions of Grid Code after taking into account the transmission losses of previous week.

•No transmission loss for ISTS shall be applicable while preparing schedule for injection node including that for Collective Transactions over the Power Exchanges.

Transmission loss

•Losses are currently determined for injection nodes as well as drawl nodes. However while scheduling losses for scheduling under long term access or medium term open access is payable by drawl entities only. Currently, the losses in ISTS are calculated regionally as total loss and it is divided by 2 to determine average loss for injection and average loss for drawl which is in approximation.

For example , if total injection into ISTS is 40000 MW and total drawal from ISTS is 39500 MW, loss is 500 MW,
Average injection loss = (500/40000)*(1/2)= 0.625%
Average drawl loss = (500/40000)*(1/2)= 0.625%

Transmission charges for Short Term Open Access

(1) Short Term Open Access Rate (in paise/kWh) shall be published for each billing month by the Implementing Agency which shall be calculated State-wise as under:

Transmission charges of the State for the billing month (in rupees) / (7200 X the quantum, in MW, of Long Term Access plus Medium Term Open Access of the State for the corresponding billing period)

Transmission charges for Short Term Open Access shall be payable by generating stations and embedded entities located in the State, as per the last published Short Term Open Access Rate for the State, along with other charges or fees as per Open Access Regulations, 2008 and the Transmission Deviation charges, if any, as per these regulations.

Transmission charges for Short Term Open Access paid by an embedded intra-State entity during a month shall be reimbursed in the following billing month to the State in which such entity is located.

Transmission charges for Short Term Open Access, paid by a DIC with untied LTA shall be offset against the transmission charges payable by the said DIC for untied LTA in the following billing month.

No transmission charges for Short Term Open Access for inter-State transmission system, shall be payable by a distribution licensee which has Long Term Access or Medium Term Open Access or both, or by a trading licensee acting on behalf of such distribution licensee:

Transmission charges for Short Term Open Access collected in a billing month, after adjustment as per Clauses (3) and (4) of this Regulation, shall be reimbursed to the DICs in proportion to their share in the first bill in the following billing month.

Transmission Deviation

Transmission Deviation Rate in Rs./MW, for a State or any other DIC located in the State, for a time block during a billing month shall be computed as under:

1.05 X (transmission charges of the State for the billing month in Rs.)/ (quantum in MW of Long Term Access plus Medium Term Open Access of the State for the corresponding billing period X 2880)

Deviation

(a) For a generating station, net metered ex-bus injection, in a time block in excess of the sum of Long Term Access, Medium Term Open Access and Short Term Open Access:

(b) For a State net metered ex-bus injection or net metered drawal, in a time block, in excess of the sum of Long Term Access and Medium Term Open Access.

(c) For any drawee DIC, which is a regional entity other than distribution licensees, net metered drawal in a time block in excess of the sum of Long Term Access, Medium Term Open Access and Short Term Open Access

Generating station with PPA

Where Generating Stations or sellers have been granted Long term Access or Medium Term Open Access and have entered into Power Purchase Agreement for supply of power under such Long Term Access or Medium Term Open Access, the transmission charges towards such Long Term Access or Medium Term Open Access shall be determined at the drawal- nodes and zone and billed to the buyer.

Timelines

Base case for the Billing month shall be prepared by the Implementing Agency by 15th day of the month following the Billing month.

Payable transmission charges shall be notified by the Implementing Agency by 25th day of the month following the Billing month.

Based on the notified allocation of charges by the Implementing Agency, Regional Power Committee Secretariat shall issue Regional Transmission Accounts by the end of the month following the Billing month.

- On or before end of the Billing Month, all entities whose assets are to be used in the Basic Network shall submit to the Implementing Agency Network data and dates of commercial operation of any new transmission asset in the Billing Month and the Yearly Transmission Charge along with circuit kilometers at each voltage level and for each conductor configuration, as approved by the Commission

- Implementing Agency shall notify, on its website, the peak block for the Billing Month on first day of the following month.

- On or before 7 (seven) days after start of Billing Month, Central Transmission Utility shall submit indicative cost for each voltage level and conductor configuration for transmission lines to the Implementing Agency.

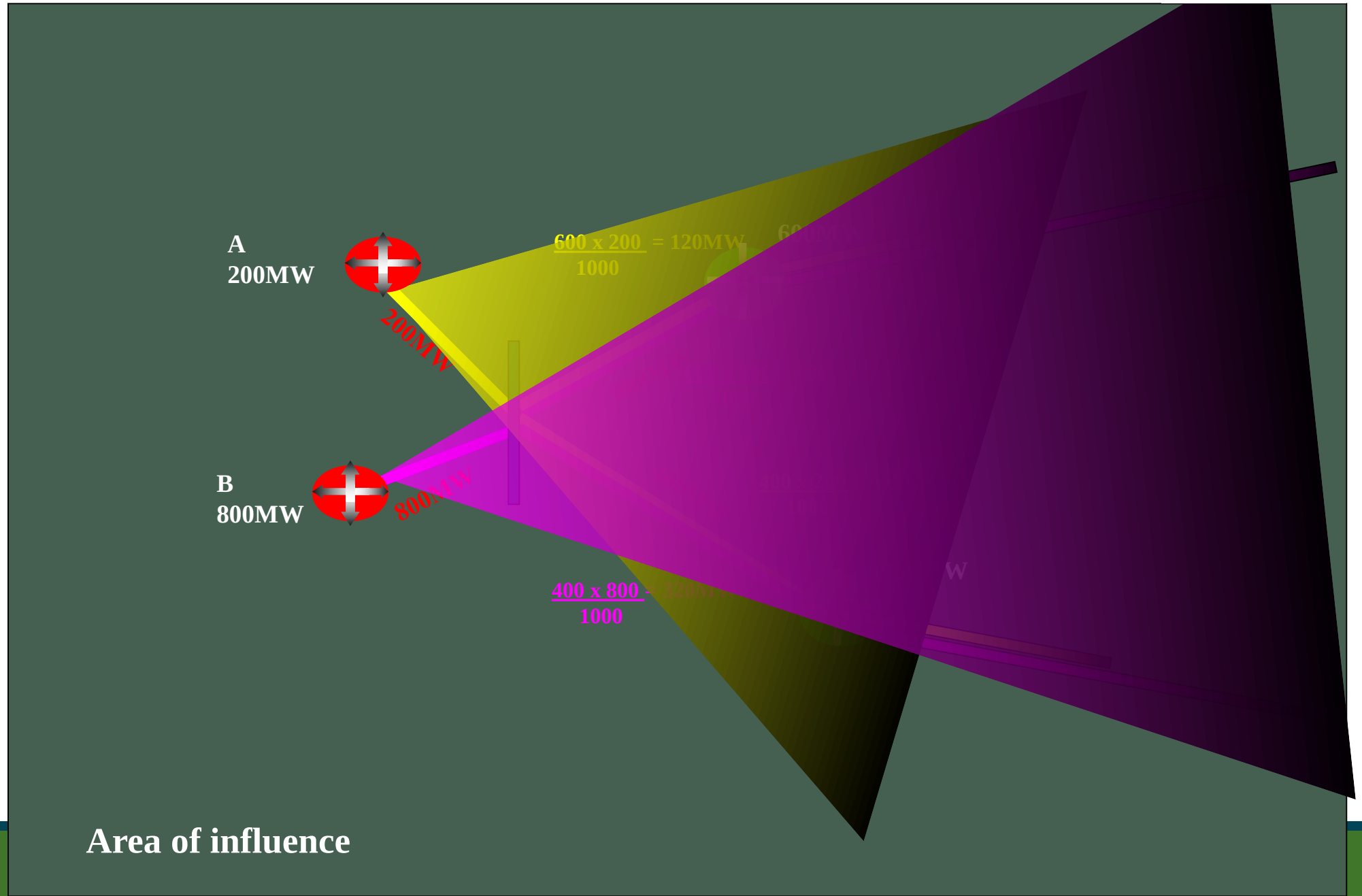
- On or before 7(seven) days after end of Billing Month, DICs shall submit following data:
  (a) MW and MVAR Data for injection or drawal at various nodes or a group of nodes for peak block for each Billing Month.
  (b) Quantum of power tied up through PPAs for interchange of power under long term access or approved medium term open access.

Thank You

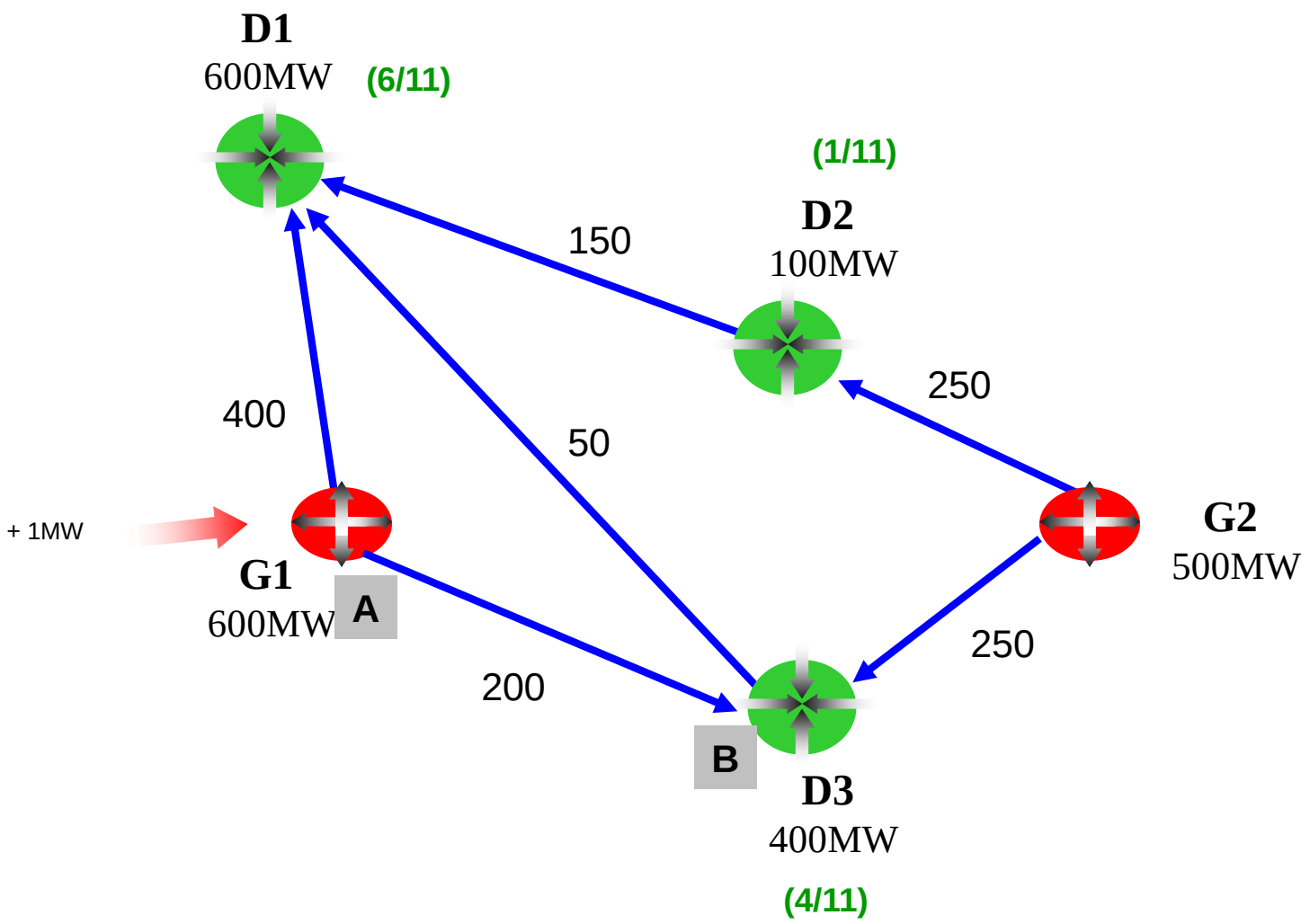
Hybrid Method

Marginal Participation + Average Participation

Average Participation

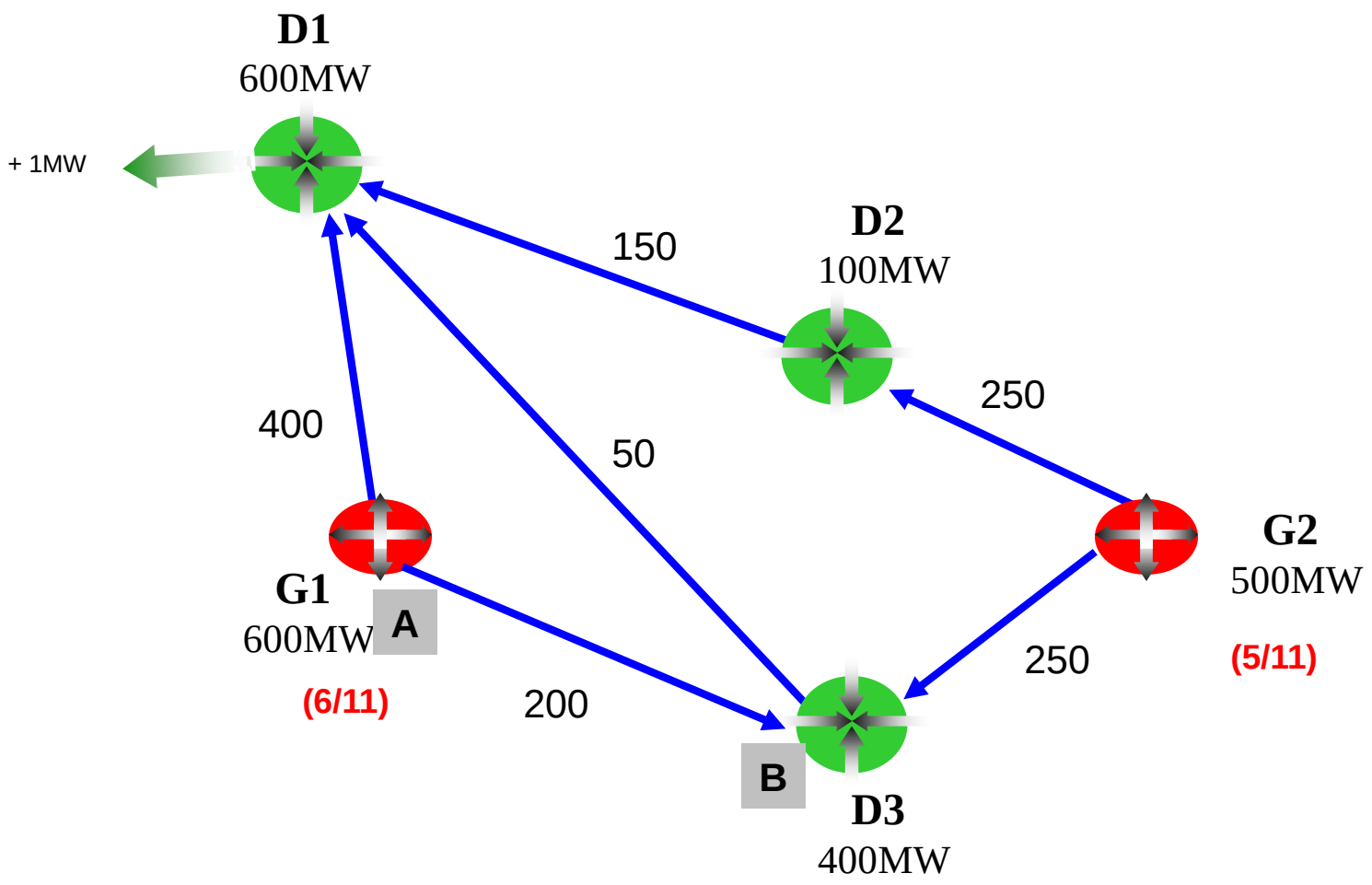


Marginal Participation



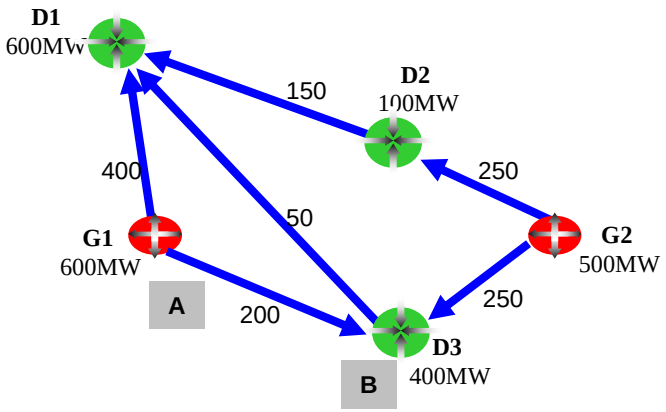
*Indicative only
Power flow in lines in MW

Marginal Participation



*Indicative only
Power flow in lines in MW

Marginal Participation



Line AB **BC + CD +EF+…** **Point Tariff**

Users
G1
G2
D1
D2
D3

* Identification of the slack node(s) changes the rule of the game

Transmission charges liability in case of delay of generating station

•In case of delay of generating station, it shall be liable for transmission charges of Associated Transmission System i.e Yearly Transmission charges of such transmission elements which have specifically been indicated as generator‟s ATS.

•Generating stations for whose Long term Access no additional investment is required i.e there is no Associated transmission system and the Long term Access is granted on existing margins- generating station shall pay transmission charges @10% *TDR for the period of delay of the generating station.

Transmission charges liability in case of delay of upstream or downstream system

•In case either upstream or down-stream system is not ready due to which an element cannot be put in regular service , the transmission charges for such element shall be payable by owner of upstream or downstream system which is delayed. For cases where both upstream and downstream system is delayed, transmission charges for the element shall be shared by owner of upstream and downstream system in the ratio to be decided by the Commission, Transmission licensee may approach the Commission impleading owner of upstream and downstream system.

Treatment of part operationalization of generator

•CTU identifies several transmission elements to operationalize LTA for a LTA customer, however only a few elements are commissioned, then CTU should operationalize LTA partly only when LTA Customer seeks such part operationalization upto its transmission capacity.

•CTU may operationalize LTA as per availability in transmission system even without availability of full ATS, if LTA customer seeks such operationalisation and vice versa.

•Where some of transmission elements of ATS have been commissioned and LTA customer has sought part or full operationalization of LTA, once the LTA for such LTA Customer is operationalized, the elements of ATS which have achieved COD with regular service shall be included in ISTS pool for recovery under Regulation 5 to Regulation 8 of Draft Sharing Regulations 2019 .

Event of Default

- The occurrence and continuation of the following events shall constitute a DIC Event of Default:
  - A DIC fails to comply with the prevailing regulations including the provisions of the Central Electricity Regulatory Commission (Indian Electricity Grid Code) Regulations, 2010 as amended from time to time including any subsequent re-enactment thereof or is in material breach of these Regulations and such material breach is not rectified by the said DIC within 60 (sixty) days of receipt of notice in this regard from the concerned inter-State Transmission Licensee or the Central Transmission Utility; or
  - DIC fails to make payments against bills raised by the Central Transmission Utility under these Regulations within 60 days beyond Due Date.
- Upon the occurrence and continuance of a DIC Event of Default, the Central Transmission Utility may serve notice on the concerned DIC, specifying the circumstances giving rise to such Notice.

Following the issue of such notice by the DIC, the concerned DIC shall take steps to remedy the default within 60 (sixty) days of issue of such notice.

After the expiry of 60 (sixty) days from the date of issue of notice, unless the circumstances giving rise to such notice as mentioned in clause (1) of this regulation shall have ceased to exist or have been remedied, the concerned DIC shall cease to be a DIC under these Regulations and the Central Transmission Utility shall issue a Termination Notice of 30 (thirty) days to this effect with a copy to the Commission and the Implementing Agency.

Long Term Access or Medium Term Open Access or both of such entity shall be cancelled. Such cancellation shall be treated as relinquishment

Upon termination of the status of DIC, the entity shall not be eligible for interchange of power under any form of open access unless such entity remedies the default and makes payment of all outstanding charges including relinquishment charges.

Region	I	II	III	IV	V	VI	VII	VIII	IX
NR	3.28	3.03	2.78	2.53	2.28	2.03	1.78	1.53	1.28
WR	2.45	2.2	1.95	1.7	1.45	1.2	0.95	0.7	0.45
ER	1.74	1.49	1.24	0.99	0.74	0.49	0.24	0	0
NER	2	1.75	1.5	1.25	1	0.75	0.5	0.25	0
SR	2.32	2.07	1.82	1.57	1.32	1.07	0.82	0.57	0.32

Region	Average loss for injection/drawal (%)
NR	2.28
WR	1.45
ER	0.74
NER	1
SR	1.32

SIL for different voltage levels and conductor configuration

Voltage(KV)	Number & size of conductor	S.I.L (MW)
765	4x686	2250
765 Op at 400	4x686	614
400	2x520	515
400	4x420	614
400	3x420	560
400 Op at 220	2x520	455
220	420	432
132	200	50